CANADA-SASKATCHEWAN
HISTORIC PLACES INITIATIVE

Activity Report on Results
2005 – 2006

HERITAGE RESOURCES BRANCH
SASKATCHEWAN CULTURE, YOUTH AND RECREATION

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March 31, 2006

Acknowledgements

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Cover Images:

The cover displays the winning entries from the 2005-2006 Youth Heritage Poster Contest.

CANADA-SASKATCHEWAN HISTORIC PLACES INITIATIVE
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Introduction

Saskatchewan is committed to the spirit, intent and implementation of the Historic Places Initiative (HPI) as a means to facilitate the identification, promotion, celebration, preservation and protection of Canada's historic places. Saskatchewan supports the HPI objectives and expected outcomes including:

- Fostering a culture of heritage conservation in Canada;
- Encouraging private sector participation and investment in heritage conservation;
- Providing Canadians with the basic tools to protect heritage; and
- Encouraging governments to become model custodians of historic places.

Saskatchewan is pleased to work with its federal, provincial and territorial partners to achieve these common goals through ongoing participation in the HPI Class Contribution Program.

This report on Saskatchewan's HPI program activities and results covers the period from April 1, 2005 to March 31, 2006.   Specific program accomplishments achieved during this period are discussed as well as specific issues and recommendations regarding the HPI program.

SASKATCHEWAN'S KEY HPI OBJECTIVES (2005-2006)

- To continue contributing to the development of the Canadian Register of Historic Places by:
    - o nominating a further 250 Saskatchewan heritage properties to the Canadian Register of Historic Places; and
    - o promoting and enabling the formal designation of heritage property in Saskatchewan pursuant to *The Heritage Property Act*;
- To continue contributing to the development of *The Standards and Guidelines for the Conservation of Historic Places in Canada* (for built and archaeological heritage) by:
    - o reviewing and commenting on draft documents and participating in working group sessions (as requested);
    - o promoting their use and formal adoption to property owners, developers, architectural associations, municipal heritage property regulators, and other heritage stakeholders;
- To continue building awareness and support for, and encouraging broad participation in, HPI by engaging heritage stakeholders (including local governments, heritage organizations, heritage property owners and developers, professional associations, First Nations communities, and the general public) in training and promotional activity;
- To carry out special projects designed to support the participation of Aboriginal peoples and youth in HPI, including:

    - In collaboration with Saskatchewan First Nations and the Government of Canada, a pilot project in support of a future "Youth/Elders Heritage Grants Program" and/or an "Aboriginal Conservation Coordinators Program", and
    - In collaboration with Saskatchewan Learning (and other provincial partners), stage a "Youth Heritage Poster Competition

Saskatchewan's approach to implementing the federal-provincial partnership agreement and meeting the key objectives has been to establish an HPI program that is administered by the Heritage Resources Branch (HRB) of Saskatchewan Culture Youth and Recreation (CYR). This has entailed recruiting 7 staff, including communications and administrative support, to carry out the approved 2005-2006 HPI work plan (see Appendix A - Part 1 of the Canada-Saskatchewan Contribution Agreement).

Activity Report on Results (2005-06)

Between April 1, 2005 and March 31, 2006, the following activities were undertaken and completed:

HPI Program Administration

- The 2005-2006 Saskatchewan HPI work plan and budget (totaling $639,754.00) was finalized, submitted, and approved by Parks Canada (April/05).
- Cabinet approval of the federal-provincial agreement to continue participation in the Canada HPI (Order in Council 358/2005) was obtained May 3/05
- The HPI Class Contribution Agreement for Saskatchewan was signed on May 10/05.
- HPI Project Officer work plans were established.
- Supervision of 5 existing project officer positions, 1 administrative support staff, 1 communications officer is on-going.
- Three Financial Reports, including updated cash flows, were prepared and submitted: Financial Report #1 (Nov10/05); Financial report #2 (Jan 18/06); Financial Report #3 (expected May 22/06)
- FPT Directors of Heritage and HPI Sub-committee meetings were attended (June 13-15/05; Feb. 8-9/06) and Saskatchewan HPI work plan updates provided
- The 2006-2007 Saskatchewan HPI work plan and budget was prepared, submitted and revised/approved by Parks Canada (April 3/06).
- The 2006-07 re-staffing process for HPI personnel was commenced, including the establishment of a permanent supervisor position (permanent staffing completed Mar20/06) and two permanent research officer positions (permanent staffing completed May 5/06). Additionally, two term research officer positions (to Mar31/07) were also established. The development of individual HPI staff work plans for 2006-07 was also commenced.
- The 2005-06 HPI Activity Report on Results (March 31, 2005) was drafted and submitted to Parks Canada on June 1, 2006.

Members of the Heritage Resources Branch who worked with the HPI program in 2005-06. Pictured are L-R (back): Bernie Flaman, Michael Thome, Bruce Dawson, Carlos Germann; (front) Marvin Thomas, Maureen Pedersen, Jennifer Bisson, Erin Ermel. Missing: Heather McIntyre, Jay Kasperski and Brett Quiring.

Bill Brennan, Saskatchewan Heritage Foundation, 2005.

Canadian Register of Historic Places

Database & XML Schema Development
- Technology Management Corporation (TMC) was re-engaged to develop a new database to store textual information related to heritage properties according to new documentation standards and a new XML export facility. This new database was designed to work on a single platform with the images database developed last year and improve our capacity to exchange information with Parks Canada.

Statements of Significance (SoS's) and CRHP Nominations
- As of March 31, 2006, 362 nominations were published on the CRHP
- As of March 31, 2006, there were an additional 120 nominations under preparation.

Other Documentation
- Approximately 100 municipal governments were contacted either by mail and/or by telephone to discuss locally designated heritage properties that lack the proper interest registration. The purpose of this communication was to explain the processes by which they, in consort with Information Services Corporation (ISC) could correct the errors and ensure the properties are properly designated. To date, approximately 60% of these properties have been corrected. Work will continue in 2006-2007 to discuss options with the remaining municipalities regarding re-designation

Thematic Research and Designations

Research was undertaken on two thematic categories to support SoS writing on currently-designated properties as well as to develop a list of prospective candidates for potential municipal or provincial heritage property designation. Topics for which research commenced included:

Grain Handling Facilities in Saskatchewan

The Saskatchewan Heritage Foundation was contracted to complete a research project which focused on updating and expanding the inventory of grain storage facilities in Saskatchewan, a narrative history of grain handling facilities from 1920 to present and Statements of Significance for 10 elevators and/or grain handling complexes. Grain growing has been a central industry in Saskatchewan since the establishment of the province and, consequently, many grain handling facilities were built across the province to sort and store grain in preparation for transport to market. In turn, these structures emerged as the most identifiable man-made additions to the rural Saskatchewan landscape. In recent years, changes to the methods of grain handling have resulted in significant decommissioning and demolition of these structures.

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**A
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r** *Saskatchewan Wheat Pool Elevator No. 1, constructed in Bulyea in 1924, was one of ten elevators for which a Statement of Significance was written as part of the thematic study on grain handling facilities in the province.*

Aboriginal Heritage

Aboriginal heritage research has been undertaken in two areas: First Nations Treaty Signing Sites in Saskatchewan and the Cabri Lake Archaeological Landscape.

- The purpose of the First Nations Treaty Signing Site research is to determine the locations associated with treaty signing in Saskatchewan and to identify which of these may be appropriate for consideration as Provincial Heritage Property. During 2005-2006, attempts were made to foster a partnership with Indian and Northern Affairs Canada to further this research. However, these arrangements were not completed and it was decided to defer this research project until 2006-07.

- The archaeological resources around Cabri Lake include numerous precontact campsites and an impressively large number of ceremonial or sacred features, including "medicine wheels", a human effigy figure, a possible snake effigy, a petroglyph boulder, and various other unusual boulder alignments and configurations. Research on this site commenced in 2004-2005 and was

furthered during 2005-2006.   In 2006-07, further research and stakeholder engagement will be undertaken for purposes of developing a possible nomination for Provincial Heritage Property designation.

Standards and Guidelines

Met with stakeholders to encourage awareness and use of Standards and Guidelines, including:

- o With Saskatchewan Property Management, revised and updated the *SPM-CYR MOU on Managing Crown-Owned Heritage Property* to recognize the role of heritage conservation and the Standards and Guidelines for the Conservation of Historic Places In Canada in regulating alterations to designated Provincial Heritage Property (May-July)
- o Delivered presentations on use of the Standards and Guidelines document during SoS writing training sessions staged with representatives from the cities of Saskatoon, Moose Jaw, Prince Albert and Yorkton as well as the Saskatchewan Architectural Heritage Society. (June-October)
- o Delivered a presentation on the application of the Standards and Guidelines to the rehabilitation of the University of Saskatchewan College Building Provincial Heritage Property (PHP) during the re-opening ceremonies (September 8)
- o Delivered a presentation on the Standards and Guidelines at the Family of National Historic Sites Meeting, Saskatoon (October 18)
- o Delivered a presentation on the Standards and Guidelines at Building Saskatchewan Green Conference (October 28)
- o Delivered a presentation on the Standards and Guidelines to the Association of Professional Community Planners of Saskatchewan (November 8)

Communications and Stakeholder Engagement

HPI Awareness and Promotion

Completed a communications plan for 2005-06, including key messages, desired stakeholder engagements and communications product strategy.

Stakeholder Engagement

- Attended regional Heritage Fair in Regina to demonstrate the Heritage Interactive Kiosk for Saskatchewan Students (May 6)

- Met with Saskatchewan Indian Cultural Centre (SICC) Elders Advisory Committee on Cultural Resources Management, provided an update on Aboriginal heritage property nominations to the CRHP, and planned a 2005 "Youth/Elders" tour of select "sites of a special nature" (June 25)
- Delivered presentation on HPI and Centennial Initiatives at the Saskatchewan Archaeological Society annual conference and meeting (May 7)
- Met with City of Saskatoon officials to deliver a workshop on HPI tools and to finalize a partnership agreement for completing select CRHP nominations (July 12-13)
- Met with Saskatchewan Architectural Heritage Society officials, delivered a workshop on HPI tools; finalized a partnership agreement for completing select CRHP nominations (July 14-15)
- Met with City of Yorkton officials, delivered a workshop on HPI tools and finalized a partnership agreement for completing select CRHP nominations (July 19-20)
- Attended National Heritage Fair in Saskatoon to demonstrate the Heritage Interactive Kiosk for Saskatchewan Students (July 15)
- Facilitated tour of the Victoria Park Heritage Conservation District for delegates of the Heritage Canada Conference on Heritage and Sustainability, and delivered a presentation on Saskatchewan Heritage at the opening reception (September 15)
- With Saskatchewan Environment, attended Heritage Canada Conference on Heritage and Sustainability and staffed HPI tradeshow display (Sept 15-16)
- Delivered a presentation to Moose Jaw Heritage Advisory Committee on CRHP and heritage benefits (September 21)
- Met with City of Prince Albert officials, delivered a workshop on HPI tools and finalized a partnership agreement for completing select CRHP nominations (November 1-2)

Michael Thome and the HPI display at the Saskatchewan Urban Municipalities Association annual meeting tradeshow, February, 2006.

Government of Saskatchewan, Brett Quiring, 2006

- Met with City of Moose Jaw officials, delivered a workshop on HPI tools and finalized a partnership agreement for completing select CRHP nominations (November 7-8)
- Staffed tradeshow display at annual Saskatchewan Urban Municipality Association convention (January 30-February 2).
- Staffed tradeshow display at annual Saskatchewan Association of Rural Municipalities convention (March 5-8).
- Delivered presentation on benefits of HPI at Saskatchewan Association of Rural Municipalities convention (March 6, 2006)
- Organized and staged a one-day meeting with Saskatchewan urban heritage officials to discuss local heritage issues, the application and role of the Standards and Guidelines in property management (March 9, 2006)
- Delivered feature address at the Saskatchewan Architectural Heritage Society's Annual General Meeting (March 11, 2006)

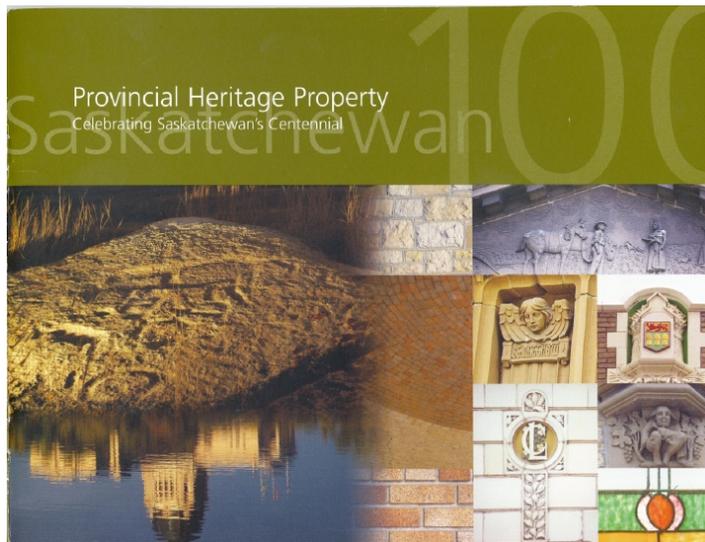**Media Announcements/Special Events**

- Released media announcement on Saskatchewan's continued participation in HPI in 2005-06 ("*Canada-Saskatchewan Historic Places Initiative Continues* – May 12/05)
- Released media announcement on PHP designation of the Doukhobor Dugout House ("*Unique Doukhobor House Receives Provincial Heritage Designation*" – June 25/05)
- Released media announcement on Imhoff Studio and Farmsite PHP designation and plaque unveiling ("*St. Walburg Heritage Plaque Unveiled*" – July 25/05)
- Released media announcement on Esterhazy Flour Mill PHP designation and plaque unveiling ("*Esterhazy Heritage Plaque Unveiled* – August 2/05)
- Released media announcement on Saskatchewan Legislative Building and Grounds PHP and NHS designation and joint plaque unveiling ("Historic Significance of Saskatchewan Legislative Building and Grounds Recognized" – September 2/05)
- Released media announcement on the 3rd annual 2005-2006 Youth Heritage Poster Contest (October 3)
- Released media announcement on PHP designation of the John Nugent Studio (Lumsden) and Mendel Art Gallery exhibit profiling the noted Saskatchewan architect, Clifford Weins (Nov 25)
- Released media announcement regarding the Codd Red Cross Flag PHP designation completed plaque unveiling during Heritage Week (February 21, 2006)
- Released media announcement regarding the Fleming Elevator PHP designation during Heritage Week (February 20, 2006)
- Completed award ceremony for Youth Heritage Poster Contest during Heritage Week (February 23, 2006)

**Communication and Promotions**

- Continued (general and targeted stakeholder) distribution of the "Heritage Tells a Story" and "Heritage Conservation Benefits Communities" posters (April – Sept)
- Completed design production and printing of perfect-bound edition of the "Provincial heritage Property – Celebrating Saskatchewan's Centennial" booklet (June)
- Commenced general and targeted public distribution of the "Provincial Heritage Property – Celebrating Saskatchewan's Centennial" booklet (May – Sept)
- Completed draft text for the proposed "Community Heritage Property Conservation and Preservation Planning" booklet (June - July)
- Conducted an interview with Edith Gardiner (Addison Sod House PHP/NHS) as the basis for a future CRHP Past/Present submission or other provincial directory or website feature (August)
- Launched the 2005-2006 Heritage Poster Contest for Saskatchewan Youth by completing design production and distributing the bilingual "Call for Entries" poster (October)
- Completed design production and distribution plan for the "Historic Places – Celebration 100 Years of Heart and Soul in Saskatchewan Communities" brochure/poster, and commenced general and targeted public distribution through Saskatchewan Public libraries (November)
- Completed research for the proposed "Historic Buildings – Modern Uses" brochure/poster to be released in 2006-2007
Completed text revisions for the "Community Heritage Property Conservation and Preservation Planning" booklet to be released in 2006-2007

Special Projects

- Entered into an agreement with Sweetgrass First Nation to undertake youth/Elder historic places project as part of our multi-year Aboriginal heritage pilot study.

The booklet "Provincial Heritage Property—Celebrating Saskatchewan's Centennial" was completed in 2006 and distributed widely to all public and school libraries, constituency offices and heritage organizations, .

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- Engaged Saskatchewan youth in historic places research and artistic expression through the third annual <u>Heritage Poster Contest for Saskatchewan Youth</u>;
  o 120 entries were received, with submissions in all four grade categories
  o 29 entries with statements in French were received
- Commissioned a study on the "Benefits of Heritage Conservation" which includes the production of three "fact sheets" for public distribution and an annotated bibliography of relevant resource materials.

Aboriginal Youth/Elder Pilot Projects

In 2005-2006, Saskatchewan furthered its work in the area of pilot studies related to the Youth/Elder Heritage Program. Building on the success and experiences of the two projects undertaken in 2004-05, Saskatchewan Culture Youth and Recreation initiated discussion with the Saskatchewan Indian Cultural Centre (SICC) and the Sweetgrass First Nation to implement similar projects. The SICC project was to involve a group tour of elders from the SICC's Elders Committee and select youth from the elder's home communities to visit sacred archaeological sites across the province. Unfortunately, scheduling conflicts amongst the SICC members delayed and eventually forced the cancellation of the project.   A second project involved a youth/Elder research project on the Sweetgrass First Nation. An agreement to proceed with the second project was reached on December 28, 2005 and the project was completed March 31, 2006.

Sweetgrass First Nation

The Sweetgrass First Nation featured community elders sharing traditional knowledge with students about several historic places on the Reserve located in west-central Saskatchewan.   The project was coordinated by Golder Associates, the Band's heritage consultant, and was to be carried out with the involvement of the on-reserve high school. Since no high school students remained in the school after the Christmas break, the project was modified to be completed with the grade seven and eight class. The winter timing of the project made it impossible to conduct site visits during the project period . Therefore, the information was exchanged via interviews with, and presentations by the elders, in both English and Cree. Maps showing the location of various site elements and an interactive DVD were also produced. Some funds were held in reserve to facilitate site visits in the spring.

The benefits of the project included an increased knowledge amongst the students of community history, traditional knowledge, cultural protocols, and a heightened respect for the Elders and their role in the community. The project also demonstrated how community resources such as Elders and historic places can contribute to school programming in the areas of history, language, culture and outdoor education. The community also gained a greater understanding of the importance of cultural resource management and the potential tourism/economic potential of historic places and how youth/Elder historic place engagement can stimulate student interest in school and learning. The Elders who participated in the project are enthusiastic about CRHP listings for some of the Reserve's historic places.

Brian Scribe, 2006

Students interviewing Elders on the Sweetgrass First Nation as part of the pilot project.

Heritage Poster Contest for Saskatchewan Students

The Heritage Poster Contest for Saskatchewan Students was initiated in February 2004, in collaboration with Saskatchewan Learning, as a way to engage youth in HPI specifically and in other heritage matters generally. Students were encouraged to create an original piece of artwork that depicts a heritage place in their community or elsewhere in Saskatchewan. Each poster was also to be accompanied by a statement explaining why the student considers their selected historic place significant. The CRHP was identified as a research source in completing their statement of significance. All contest entrants received a certificate of participation and winners in each grade level also received a prize. A summary of activities for the 2005-2006 events follows.

2005-06 Heritage Poster Contest

The 3rd Heritage Poster Contest for Saskatchewan Students was launched in October 2005, and closed on January 16, 2006. Similar to the previous year, the contest was open to students at all grade levels. To promote the contest, a poster was developed,

Government of Saskatchewan, Jennifer Bisson, 2006

2005-2006 Heritage Poster Contest award ceremony. Standing, from left to right: Regina Rosemont MLA Joanne Crofford, Her Honour, the Honourable Dr. Lynda Haverstock, Lieutenant-Governor of Saskatchewan, Kennedy Gagne (Primary), and Rob Renner (Senior); kneeling: Aleah Anserth (Junior) and Sara Kruger (Intermediate).

with versions in both English and French, and distributed to all schools in the Province.

Highlights of the 2005-2006 contest included:

- 120 entries (including 29 bilingual entries) were received from all grade levels
- The provincial competition was juried by members of the Saskatchewan Heritage Advisory Board and the Saskatchewan Arts Board based on pre-established criteria. Four winners were chosen.
- All entrants in the provincial competition received a participation certificate. The provincial winners also received a copy of the recently published Saskatchewan Encyclopedia and the booklet "Provincial Heritage Property – Celebrating Saskatchewan's Centennial"
- The awards ceremony was held on February 23rd, 2006 at the Saskatchewan Legislative Building. Awards were presented by Her Honour, Dr. Lynda Haverstock, Lieutenant-Governor for Saskatchewan and Joanne Crofford, representing the Government of Saskatchewan.

Benefits of Heritage Conservation Study

In Saskatchewan, the need to develop outreach and stakeholder engagement programs to both promote and build local community capacity in heritage conservation and management is becoming increasingly important. These efforts are primarily directed towards local governments, community heritage organizations, business and economic development associations and the construction and land development industries. Initial feedback from these groups suggests that, while there is general interest in heritage property, groups often lack sufficient information on the other benefits of heritage conservation to further promote or participate actively in heritage conservation activity within their communities of interest. While we believe that heritage conservation contributes to the economic, social viability and environmental sustainability of Saskatchewan communities, we have limited knowledge of articles, studies and publications to support these assertions.

To help address these issues, Regina-based consultant Jean-Claude Harel was commissioned to review the substantial literature on heritage conservation benefits and prepare an annotated bibliography of the key current works in the field. The literature included books, articles, websites, brochures and survey results issued by individuals and government, corporate, academic and non-profit agencies and institutions and focused on Canadian literature followed, in descending order, by materials from the United States, England, Australia, and the rest of the world.

Based on the literature review, a two-page "fact sheet" on each of the following topics was produced:

- Heritage conservation contributes to the economic viability of communities

- Heritage conservation contributes to the social viability of communities
- Heritage conservation contributes to the environmental sustainability of communities

These fact sheets feature statistics and short stories related to each topic which highlight the benefits that can be achieved through heritage conservation. In 2006-2007 the fact sheets will be formatted and prepared for public distribution.

Inter-Jurisdictional Liaison

- Provided information to other jurisdictions on Saskatchewan's HPI implementation and copies of brochures and documents.
- Participated in all scheduled F/P/T/ conference calls for the Registrars, Communications and Heritage Directors throughout the year.
- Completed survey on issues/concerns with Documentation Standards.
- Attended F/P/T Registrars meeting in Ottawa in November (Bruce Dawson).
- Attended F/P/T Communications meeting in Ottawa in November (Carlos Germann).
- Participated in working group on Documentation Standards review (Bruce Dawson).
- Participated in working group to develop options for location information disclosure for sites of a sensitive nature (Bruce Dawson)
- Participated in working group on guidelines for writing SoS's for archaeological sites (Marvin Thomas)
- Participated in working group on HPI Communications Strategy and website promotion (Jennifer Bisson and Heather McIntyre)

Performance Measures

Results on performance indicators (listed in Section 6.3 of the Canada-Saskatchewan 2003-2004 Contribution Agreement) are offered:

1. Inquiries about the Tools from stakeholder groups and the public

- Approximately 10 telephone or email inquiries relating specifically to HPI were handled, as well as numerous other inquiries and discussions with stakeholder groups and the public regarding heritage property designation, listing to the CRHP, and HPI in general.
- HPI inquiries were also addressed in the process of engaging heritage stakeholder groups and the public during HPI regional information sessions, staffing trade show booths and conducting site visits.

- Three CHPIF-related inquiries were handled between April 1, 2005 and March 31, 2006.

2. <u>The extent to which user groups have integrated and used the Tools; and Supportive community actions taken by stakeholders and municipalities</u>

- The Saskatchewan Heritage Foundation has formally adopted the use of Statements of Significance as an evaluation tool to assist with its adjudication process for awarding property conservation grants.
- Six municipalities (Regina, Saskatoon, Moose Jaw, Prince Albert, Yorkton and Weyburn) have begun promoting the Standards and Guidelines to property owners and other stakeholders as a possible resource for those interested in heritage property conservation. They are also considering use of the Standards and Guidelines for their own regulatory work. Together, these communities are responsible for almost 20% of the Municipal Heritage Properties in Saskatchewan.

3. <u>Outreach activities undertaken by Saskatchewan</u>

- HPI staffed its tradeshow display at the Saskatchewan Urban Municipalities Association (SUMA) and Saskatchewan Association of Rural Municipalities (SARM) annual conventions.
- A one-day Heritage Issues meeting was held with officials from eight large urban municipalities to discuss heritage issues affecting their communities and ways in which the HPI tools could be used.
- The 3rd annual Heritage Poster Contest for Saskatchewan Students was staged with promotional materials sent to all Public, Separate and First Nations Reserve schools in Saskatchewan.
- Over 20 copies of the Standards & Guidelines for the Conservation of Historic Places in Canada document were distributed to stakeholders across Saskatchewan during training sessions and other presentations.
- 600 "Heart and Soul" brochures were distributed to municipal libraries across Saskatchewan for public distribution.
- Approximately 400 HPI booklets were also distributed.

4. <u>Any complementary action taken by Saskatchewan as a jurisdiction beyond the scope of this agreement but related to the HPI objectives</u>

- Use of the Statement of Significance format for assessing the heritage value of provincially owned (non-designated) buildings, or the potential provincial interest in designated or non-designated municipal heritage property, was increased.

5. <u>Progress on integration of inventory</u>

- The Saskatchewan heritage property inventory is already fully integrated with CRHP documentation standards.

6. <u>The number of nominations Saskatchewan received for designation, CRHP listing, and/or as a CHPIF application; and the percentage increase in newly-designated or listed sites in the Saskatchewan inventory</u>

- Numerous inquiries regarding the Municipal and Provincial Heritage Property designation were handled by HRB (including HPI) staff.
- Between April 1, 2005 and March 31, 2006, there were 35 new Municipal Heritage Properties designations, for a total of 759 (4.8% increase in municipal designations), and 4 new Provincial Heritage Property designations, for a total of 44 (10% increase in provincial designations). This is the highest one-year total number of new designations in the past 10 years. While several factors likely contributed to this increase, including activities and events leading to the provincial centennial celebration in 2005, HPI was likely a significant factor as a number of the designations, especially municipal designations are believed to have resulted from communications and interaction with HPI staff.
- Two historic places were designated under *The Heritage Property Act* and nominated to CRHP in anticipation of CHPIF applications in 2006-2007.

Issues and Recommendations

CHPIF

- A significant criterion for funding eligibility under the CHPIF program is that the value of the heritage restoration or rehabilitation project must be at least 50% of depreciated cost of the building. The matter of "substantial magnitude" will significantly limit the number of commercial heritage property developments in Saskatchewan (and elsewhere) that might otherwise benefit from some financial assistance.
- Most commercially viable heritage properties in Saskatchewan are owned by small businesses that, for the most part, are not able to undertake projects of "substantial magnitude". Instead, small business owners usually pursue an incremental or phased approach to conservation work – a series of small projects phased over time. Small projects also avoid property owners having to vacate their premises and interrupt their business activity.
- Either a broader application of CHPIF, without the requirement for substantial magnitude, or a more flexible program that permits a phased approach to conservation work (in which a series of smaller projects have the same cumulative effect of a larger project), would have a far greater positive effect on small and rural community developments and historic preservation.
- The lack of progress on moving the program to a tax credit scheme is also a concern to Saskatchewan heritage property owners. Not only would this program better support the phased project approach, it would also be more accessible to a greater range of property owners.

Aboriginal Participation in HPI

- Despite the central place of Aboriginal Peoples in the conceptual design for HPI, the current program offers limited opportunity for the direct participation of Aboriginal Peoples.
- Further work needs to be done by the federal government to implement the recommendations of cross-country consultations with Aboriginal Peoples on how to make HPI more inclusive of their needs and wishes. These actions will serve to provide a clear message of commitment to Aboriginal Peoples as well as complement the efforts being undertaken at the provincial/territorial level.

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Direction for Saskatchewan HPI in 2006-2007

KEY HPI OBJECTIVES (2006-2007)

- Continue developing the Saskatchewan portion of the Canadian Register of Historic Places.
- Continue contributing to the development and dissemination of the *Standards and Guidelines for the Conservation of Historic Places in Canada*.
- Continue building awareness and support for, and broad participation in, HPI by engaging heritage stakeholders (including local governments, heritage organizations, heritage property owners and developers, professional associations, First Nations communities, and the general public).
- Continue developing and distributing HPI communications and promotional material targeted at heritage stakeholders, youth and the general public.
- Carry out special projects designed to support the participation of Aboriginal peoples and youth in HPI.

HPI 2006-2007 WORK PLAN ACTIVITIES

General Administration

- Finalize Canada-Saskatchewan (2006-2009) HPI Contribution Agreement, and obtain Cabinet approval through Order-in-Council;
- Finalize (2006-2007) HPI budget and ongoing budget forecasting and expenditure monitoring;
- Re-negotiate annual lease arrangement with Saskatchewan Property Management to house HPI program;
- On-going human resource management, including:
  - Finalize permanent staffing of HPI Supervisor and two HPI Project Officer positions; arrange term extensions to March 31, 2007 for two existing Project Officers, one Administrative Assistant, and one Communications Consultant;
  - Recruit additional HPI Project Officer and other staff (as needed);
  - Develop individual HPI work plans;
  - Arrange for training and continued learning;
- Administer and manage research contracts, service agreements, and honoraria;
- Prepare and submit HPI financial reports and Report on Results (per Agreement);
- Receive and respond to all public inquiries concerning the CRHP, the Standards and Guidelines, CHPIF, and all other aspects of HPI;

- Participate in FPT and inter-jurisdictional activity related to HPI, including HPI Management Committee and working group conference calls and meetings.

Canadian Register of Historic Places (CRHP)

CRHP Nominations
- As the primary (2006-07) work plan objective, complete an additional 150 to 200 CRHP nominations (resulting in completion of approximately 70% of the original backlog of heritage properties), in accordance with existing documentation standards;
- As part of the 150-200 nominations mentioned above, establish partnerships and develop agreements with local governments, heritage organizations, and/or professional researchers to complete 40 to 60 nominations for submission to the CRHP;
- Update existing listings (as needed);
- Complete work with Information Systems Corporation and municipalities related to land title issues;
- Complete the Images Database development project (data entry);
- Provide on-going maintenance of the Saskatchewan Heritage Property Database;
- Update the XML transfer protocol if required.

Expected Results

- At least 150 new nominations to be published on CRHP by March 31, 2007

Thematic Research and Designations
- For the following thematic categories (and as resources permit), undertake historic places research to develop a list of prospective candidates for potential municipal or provincial heritage property designation, consult stakeholders, and prepare (or assist in the preparation of) one or more approved designation nominations:

  o First Nations Treaty signing areas and other Aboriginal heritage places
  o Northern Saskatchewan settlement and resource development
  o Immigration
  o Historic Towns

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Expected Results

- Based on thematic research reports, facilitate the designation of at least one new Provincial or Municipal Heritage Property designation which will be eligible for listing on the CRHP by March 31, 2007.
- By March 31, 2007, complete at least one thematic report which will support future heritage property designations and listings on the CRHP.

Standards & Guidelines
- On-going use, development, and promotion of the *Standards and Guidelines for the Conservation of Historic Places in Canada*, including:
  o reviewing and commenting on draft documents and participating in working group sessions (as requested);
  o promoting their use and formal adoption to property owners, developers, architecture associations, municipal heritage property regulators, and other heritage stakeholders.

Expected Results

- 5 municipalities in Saskatchewan will have officially adopted the Standards and Guidelines by March 31, 2007
- 15 municipalities in Saskatchewan will be using the Standards and Guidelines by March 31, 2007.
- 3 Stakeholder groups in Saskatchewan will be using the Standards and Guidelines by March 31, 2007.

Certification Service Function and CHPIF
- On-going HPI project assistance to Certification Service Provider and/or CHPIF applicants.

Stakeholder Engagement and Outreach
- As a primary work plan objective, organize targeted information sessions with local governments, Regional Economic Development Authorities (REDA's), community heritage organizations and other select community groups;
- Arrange participation in the SUMA, SARM, ACPCS, SAA conventions/annual general meetings (if possible);
- Arrange and conduct a municipal heritage planners meeting/forum;
- Arrange and conduct meetings/targeted information sessions with key Provincial Cultural Organizations (PCO's), provincial government departments and agencies and other select stakeholders.

Expected Results

- One Municipal Heritage Official forum will be staged by March 31, 2007

- 10 Presentations/meetings will be staged with local governments and/or heritage organizations by March 31, 2007
- 5 meetings/presentations will be staged with PCO's, provincial government departments and agencies and other stakeholders by March 31, 2007.

Communications and Promotions
- Update the Saskatchewan HPI Communications Strategy and corresponding key messages;
- Assist the (FPT) HPI Management Committee in developing a national HPI communications strategy;
- Develop the 2006-07 Saskatchewan HPI Communications Plan;
- Complete production of Community Heritage Conservation Planning Guide, the Adaptive Re-Use brochure/booklet, and heritage conservation value fact sheets;
- Produce and disseminate new communications and promotional materials, including: 2006-07 Heritage Poster Contest call for entries, other stakeholder engagement/outreach materials (to be determined);
- Arrange and facilitate heritage events, including the Youth Heritage Poster Contest Awards, Heritage Day activities, and media releases.

Expected Results

- Distribute call for entries for Heritage Poster contest by March 31, 2007
- Complete drafting, printing and distribution of 5 publications by March 31, 2007

Special Projects
- In collaboration with Saskatchewan First Nations, undertake a scoping study for an Aboriginal community heritage conservation program. The study will examine opportunities and means of supporting Aboriginal peoples' participation in HPI by building historic places awareness, expertise and capacity within Aboriginal communities;
- Engage Saskatchewan youth in historic places research and artistic expression through the *Heritage Poster Contest for Saskatchewan Students*;
- Develop plan for use of the Heritage Interactive Unit in schools and other events;
- Develop partnership with Saskatchewan Learning to increase heritage conservation content in school curriculum.

Expected results

- Complete the scoping study report by March 31, 2007.

Appendix 1:

Historic Places in Saskatchewan to be listed on the Canadian Register of Historic Places (CRHP)

Table 1: Historic Places Eligible for Listing on CRHP

	# of eligible historic places
Eligible as of January, 2004 (Backlog baseline total)	763
Eligible as of March 31, 2006	816*
Overall increase in total number of CRHP eligible properties	53

*Reflects the total number of Provincial Heritage Properties, Preservation Agreements, Historic Parks, Historic Sites, Municipal Heritage Conservation Districts and Municipal Heritage Properties less those which are ineligible for CRHP due to Federal ownership or owner objection.

Table 2: Completed Statements of Significance as of March 31, 2005

Status of nomination (cumulative totals)	2003-04	2004-05	2005-2006
SoS's drafted	93	243	482
SoS's passed internal review	61	216	422
SoS's with SOS reviewed by designating authority	1	167	415
Nominations published on CRHP	1	150	362

Note: All SoS's to be reviewed by designating authority and shared with property owner prior to official listing on the CRHP.