Street and Road Closures

in Saskatchewan





saskatchewan.ca

TABLE OF CONTENTS

Introduction	1
Permanent Closures	1
Definitions	1
Ownership	1
Public Notice	1
Compensation	2
Consents	2
Utilities and Other Authorities	2
Ministry of Highways and Infrastructure	2
Lease Agreements	3
Sale Agreements	3
Walkways and Boulevards	4
Temporary Closures	4
Road Committees	4
Signage	5
Further Information	6
Additional Contacts	6
Flowchart	7
Checklist	8
Additional Resources	9

Introduction

This guide is intended to assist municipalities to close, close and lease, or close and sell streets or roads within the municipality.

This guide is based on the legislation contained in sections 13 and 14 of *The Municipalities Act*. It is not a substitution for the legislation.

Permanent Closures

Section 13 of *The Municipalities Act* authorizes a municipal council to close streets or roads within the municipality's control. A closed street or road can be leased or sold, or it can be retained by the municipality. This must be done by bylaw.

Definitions

- Streets and roads include all or any part of a culvert or drain or a public highway, road, lane, bridge, alley, square, thoroughfare or way intended for or used by the general public for the passage of vehicles or pedestrians.
- **Public highways** are a road allowance or a road, street or lane vested in the Crown and includes anything erected on or in connection with the public highway.
- **Road allowance** is the road allowance laid out pursuant to the authority of an Act and established as part of the original quadrilateral township system of survey.
- Roadway is the travelling surface and ditches on a road allowance.
- **Boulevard** is that part of a street immediately adjacent to land.
- Administrator is the municipal administrator.

Ownership

Streets or roads are owned by the Crown. If there is no title to the land, it is "vested" in the Crown.

Public Notice

Public notice is required to close a street or road. Notice is provided in accordance with the municipality's *Public Notice Bylaw*. Notice must be provided before council initially considers a report on a proposed bylaw to close a street or road. The municipality's bylaw may require notice to affected or adjacent land owners.

Any person who feels they are adversely affected by the proposed street or road closure has the right to have their objection heard by council.

Compensation

A person who is adversely affected by a municipal road closure is entitled to compensation for damages. In the event the parties cannot agree on the amount of compensation, either party may refer the matter to a judge of the Court of Queen's Bench. The amount may be determined in accordance with subsections 7(2) and 7(3) of *The Municipal Expropriation Act*.

Compensation is payable to the Crown if the land was previously purchased for a provincial highway. If compensation is payable, consult with the Ministry of Highways and Infrastructure to ensure the purchase price of the land is acceptable to all parties.

Consents

Utilities and Other Authorities

Consent to close a street or road must be obtained from other municipalities, First Nation bands, or other authorities that have a street or road that joins the street or road to be closed.

If a closed street or road is leased or sold, consent is required from the holder of any easement or right of way for public utility services. Examples include telephone and power supplies, gas transmission pipes, and cable television lines. In some cases, it may be necessary to renegotiate the easement.

Ministry of Highways and Infrastructure

Consent is always required from the Minister of Highways and

Infrastructure (HI) when a proposed closure connects to a provincial highway. If closing a street or road to be sold or having title transferred, HI will also have to prepare the required documents to complete the transfer with the Land Titles Registrar.

If the proposed closure does not connect to a provincial highway, but is being closed and retained **OR** closed and leased, consent is not required if:

- the roadway was never constructed on the land;
- the roadway was constructed and it is no longer being used by the general public; or
- the proposed closure does not include the roadway.

A request for consent from the Minister of HI must include all of the following:

- a copy of council's resolution to close the street or road;
- verification that the proposed closure will not affect public access;

Effective April 1, 2019, service fees are required when obtaining a road closure consent and, if applicable, a title transfer document from HI. The fees are as follows:

> \$650 - Issuing a consent to permanently close a road; and \$650 - Issuing a title transfer document.

HI will waive service fees that results in HI receiving compensation for land that was previously purchased for a provincial highway.

- legal land description and, if applicable, registered plan number;
- an explanatory sketch or proposed plan of survey;
- reason(s) for the closure; and
- copies of the replies from the utility and pipeline companies.

HI will review the request and supply an invoice to the municipality for applicable service fees. Once payment is received, consent is issued and the municipality may proceed.

Lease Agreements

An agreement to lease a closed street or road must contain at least one of the following provisions:

- the municipality can terminate the lease by providing six months' notice; or
- upon 30 days' notice by the municipality, the lessee is required to allow public access to the closed street or road.

The lease cannot eliminate access to land. In addition, the lease is subject to existing easements or rights of way for a public utility.

Sale Agreements

The sale of a street or road vested in the Crown is subject to several conditions:

- the Crown is entitled to compensation if the land was originally purchased for a provincial highway;
- the sale cannot eliminate access to land;
- the sale is subject to existing easements or rights-of-way for a public utility; and
- an interest must be registered against the land providing the Crown, a Crown utility, or the municipality the right to request the return of the land without compensation for a public utility or a street or road. In order to register a road closure with Information Services Corporation (ISC) and change the land ownership, ISC requires either:
 - a Descriptive Plan Type II or Surface Parcel Class Code Change, which may be prepared by any party; or
 - o a new plan of survey prepared by a Saskatchewan Land Surveyor.

Information about the Descriptive Plan Type II can be found from the ISC website.

HI requires that a closed road be consolidated with an adjoining parcel of land unless the Ministry of Government Relations' Community Planning branch confirms that the closed street or road can exist as a separate parcel or lot under the municipality's planning or zoning bylaws.

If only part of a road is being closed or if the land is part of a larger subdivision application, the municipality must obtain approval from the Community Planning branch.

Walkways and Boulevards

Walkways are considered "dedicated lands" pursuant to *The Planning and Development Act, 2007*. A bylaw to close a walkway is enacted under that Act. Community Planning branch approval is required unless the municipality is designated as an approving authority.

Council may sell a walkway if the area is deemed no longer necessary. The proposed closure must not eliminate access to any parcel of land.

Walkways created before April 17, 1984, were surveyed like streets or roads and do not have identifiers on plans. These walkways are owned by HI. Consent from the Minister of HI is required to close and sell these lands, similar to that of a street or road parcel.

Walkways cannot be leased or exchanged, however, an exchange may be permitted to relocate a walkway within a redesigned subdivision.

Boulevards can be leased to an adjoining landowner. Follow the procedures to close and lease a street pursuant to section 13 of *The Municipalities Act*.

Temporary Closures

A council may temporarily close a street or road when it is necessary and appropriate. This is done by resolution.

In addition, a designated officer has authority to temporarily close a street or road. The administrator is the designated officer unless someone else has been appointed by council. A designated officer does not require a council resolution to temporarily close a street or road.

The municipality must provide at least 20 days' notice to the MHI to obtain consent from the minister if the temporary closure involves:

- part of a provincial highway; or
- all or part of a street or road connecting to a provincial highway.

The notice and consent requirements do not apply in an emergency situation.

Effective April 1, 2019, municipalities are required to pay a service fee of \$300 to obtain a temporary road closure consent from HI.

Road Committees

Municipalities can appoint a road committee that may prohibit or restrict the use of a municipal road because of poor weather or road conditions to reduce the risk of:

- damage to municipal roads;
- property damage; or
- personal injury to the public.

A road committee order must be signed by committee members. The order will include the date the order is signed and the effective date of the order. The order is filed with the administrator.

The administrator will notify the Central Permit Office with Saskatchewan Government Insurance (SGI) about the order. A copy of the order is presented to the council at its next meeting. This must be noted in the minutes.

A copy of the order is to be placed at the beginning and the end of the road mentioned in the order as well as at each junction or intersection as considered advisable by the road committee.

Signage

Street and road closures must be clearly marked by signs indicating their closure. The legislation does not contain specifics for placement of signs.

Sections 20 & 21 of *The Municipalities Regulations* discuss signage for roads closed or restricted by a road committee. These guidelines can be used for other types of road closures.

Further Information

For further information, contact:

Ministry of Government Relations Community Planning Branch 420 - 1855 Victoria Avenue REGINA SK S4P 3T2 Phone: 306-787-2725 Ministry of Government Relations Advisory Services and Municipal Relations 1010 - 1855 Victoria Avenue REGINA SK S4P 3T2 Phone: 306-787-2680

Additional Contacts

Ministry of Highways and Infrastructure Design and Construction Division Land Management 221 Winnipeg Street North REGINA SK S4R 8T6

SaskPower Land 2025 Victoria Avenue REGINA SK S4P 0S1

SaskEnergy/TransGas 1777 Victoria Avenue REGINA SK S4P 4K5

SaskTel Lands and Easements (South) 2121 Saskatchewan Drive REGINA SK S4P 3Y2

SaskTel Lands and Easements (North) 140 1st Avenue North SASKATOON SK S7K 1W8

Flowchart

Action to initiate road closure

- Receive request from ratepayer
- Member of council requests item to be placed on upcoming agenda

Issue public notice that council will consider possible road closure

 Include opportunity for persons who may be injuriously affected to present views to council

Preparatory activities

- Review legislative requirements section 13, The Municipalities Act
- Determine if approval of Minister of Highways and Infrastructure is required
- Ensure road is no longer needed by the public
- Ensure proposed lease or sale will not eliminate access to any lands
- Ensure zoning bylaw compliance, if applicable

Council deliberates road closure proposal

- Consider presentation from persons who feel they may be injuriously affected by the proposed closure
- This may include discussion / determination of appropriate compensation

Yes – Process Continues

• Refer to **Checklist** on next page of Guide

Council decides if it will proceed with proposed road closure

If applicable

- No Process Ends
- Advise applicant of decision in writing

Obtain consents from other parties as applicable

- Ministry of Highways and Infrastructure
- Adjacent municipality, First Nation and/or other jurisdiction(s)
- Public utilities

Prepare lease or sale agreement

- If selling the closed road, initiate subdivision process to create title(s)
- Lease agreements must include provisions for termination of the agreement or future access provisions

Closing activities

- Enact bylaw to close road and, if applicable, to enter into sale or lease agreement
- Resolve outstanding issues (including payment obligations) regarding compensation to injuriously affected persons and/or the Crown
- Initiate zoning bylaw amendments, if applicable
- Register municipality's interest to reacquire the land, if applicable
- Ensure closed road is signed at both ends
- Send copy of bylaw and sale or lease agreement to Minister of Highways and Infrastructure

Checklist

(to be followed after Council deliberates road closure proposal)

1.	Council resolution confirming the street or road is no longer needed for use by the public.	Date
2.	 Verify if the street or road is vested in the Crown. If unsure, check with the Ministry of Highways and Infrastructure (HI). 	Vested □ Not Vested □
3.	 Consent from Minister of HI is required if the street or road is closed and sold, resulting in a change of ownership. Is consent required? If yes, submit request. HI will send an invoice for the service fee. Prepare payment and send to HI to issue consent. Record date consent is received. 	Yes Date Date Date Date
4.	 Compensation to the Crown, if applicable Is the Crown entitled to compensation? If yes, date that HI confirms purchase price is acceptable. If yes, date that compensation is sent to the Crown. 	Yes Date
5.	Consent from utilities, if applicable: Sask Power Sask Energy / TransGas SaskTel Other n/a n/a 	Date Received Date Received Date Received Date Received
6.	Consent from other authorities if proposed closure connects to:• Provincial highway□ n/a• Other municipal street or road□ n/a• First Nation reserve□ n/a• Other jurisdiction□ n/a	Date Received Date Received Date Received Date Received
7.	Does the proposed closure eliminate access to any land?	Yes □ No □ n/a □
8.	Does the proposed closure comply with the municipality's Zoning Bylaw?	Yes I No I
9.	 Provide notice pursuant to public notice bylaw of council's intention to consider an application or initiative to close, close and lease, or close and sell the street or road. Are there any claims for compensation? If yes, was there agreement about the amount of compensation? 	<i>Date</i> Yes □ No □ n/a □ Yes □ No □

 10. If the closed street or road is being leased, the lease must contain at least one of the following: Municipality can terminate the lease by providing the lessee with six months' notice; or Lessee is obliged to grant public access with 30 days' notice. 	
 Does the lease include one or both of these provisions? 	Yes 🗆 No 🗆
 A copy of the bylaw and the lease must be sent to HI within 30 days of issuance, renewal, or termination of the lease. 	Date Sent
 11. If the closed street or road is being sold, the sale is subject to the registration of an interest against the title requiring the owner to return the land, or provide substitute land if needed for a public purpose. Interest number Title number Date of registration 	
12. Confirm proper signage at both ends of the closed street or road. Additional Resources	Yes 🗌 No 🗌

The following resources can be found online at *saskatchewan.ca*:

- Sample bylaw to close and lease a street or road
- Sample bylaw to close and sell a street or road